# **Davis Polk**

# Dodd-Frank Progress Report

July 2011

Generated using the Davis Polk Regulatory Tracker™

# About the Progress Report

- The Davis Polk Dodd-Frank Progress Report is a monthly publication that uses empirical data to help market participants and policymakers assess the progress of the rulemaking and other work that has been done by regulators under the Dodd-Frank Act. Previous reports can be found here.
- This version of the Progress Report only includes rulemakings and studies explicitly required by the Dodd-Frank Act. Many discretionary rulemakings will be needed to implement Dodd-Frank's mandates. Regulators have started to adopt rules that are discretionary under Dodd-Frank.
- The Progress Report was developed using information from Davis Polk's subscriptionbased Regulatory Tracker<sup>TM</sup> product. For more information on the Regulatory Tracker, please contact tracker@davispolk.com or click here.

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# In Brief: June 2011

- No New Deadlines. No new rulemaking requirements were due in June. The next Dodd-Frank rulemaking deadlines will be in July, near the one-year anniversary of Dodd-Frank.
- 14 Requirements Met, 6 Proposed. Rules fulfilling 14 rulemaking requirements were finalized in June. Rules to satisfy six additional rulemaking requirements were proposed. While this represents progress, it remains clear that regulators will not be able to meet the large number of rulemaking deadlines in July.
- CFTC and SEC Defer Swaps Requirements. The CFTC and SEC acted this month to issue temporary relief and defer many Title VII requirements that otherwise would have gone into effect on July 16. Most importantly, both Commissions indicated they will defer provisions that rely on key definitions until they complete further rulemaking. The CFTC has indicated its relief will last no later than December 31, 2011, making this the new focal point for rulemaking. Market participants are in the process of determining how this shift will affect their Title VII implementation plans. A Davis Polk memorandum on these developments is available here.
  - Updates Made to Tracker and Progress Report. As part of its proposed order, the CFTC provided market participants with a list of Title VII provisions it believes requires rulemaking. We have incorporated this new information into the Davis Polk Regulatory Tracker and our Progress Reports in order to provide the most up-to-date interpretation of rulemaking requirements.

# July 21 – Dodd-Frank's One-Year Anniversary

- 122 Deadlines. Dodd-Frank's one-year anniversary is more than just a milestone 122 rulemaking deadlines fall on July 16 (360 days after Dodd-Frank's enactment) and July 21 (1 year after Dodd-Frank's enactment).
- Special Progress Report. Davis Polk will be releasing a special "one-year anniversary" Progress Report on the morning of July 22. The report will summarize regulators' progress as of the end of Dodd-Frank's first year.
- Webcast Series. In addition, Davis Polk will host a series of live webcasts around Dodd-Frank's anniversary. Topics will include:
  - Rulemaking progress at the one-year mark
  - Latest developments affecting swap dealers
  - Updates on bank regulatory provisions and the Volcker Rule
  - Derivatives provisions affecting end users of swaps
  - Dodd-Frank provisions affecting investment management and private equity
  - Whistleblower rules and other litigation issues in Dodd-Frank

To be notified of the schedule, please email **dodd.frank.progress.reports@davispolk.com** and ask to be added to our mailing list.

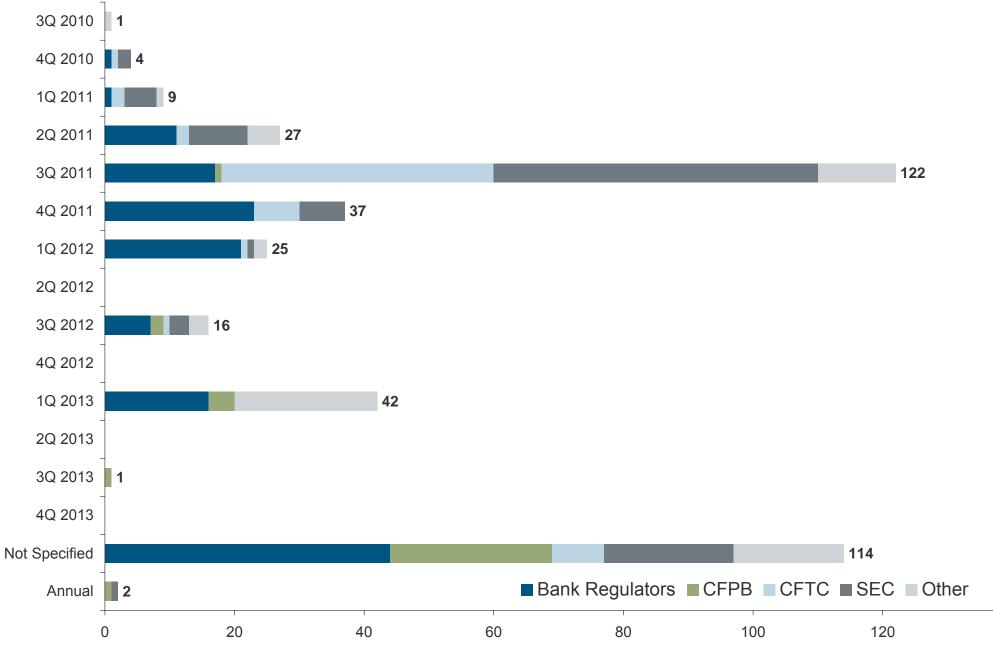
# **Progress Report Charts**

- Statutory Rulemaking Chart (page 7). This chart graphically represents the due dates for all final rules required under Dodd-Frank. These deadlines are based on the statute and will not change absent congressional action. A large percentage of required rulemakings are due in the third quarter of 2011 (28.3%), most of which relate to OTC derivatives regulation.
- Statutory Rulemaking Matrix (page 8). This matrix is a deeper dive into statutory deadlines broken up by individual agency.
- Progress in June 2011 (page 9). These two pie charts show the overall change in Dodd-Frank rulemaking status from June 1 to July 1, 2011.
- Rulemaking Progress Pie Charts (page 10). These four pie charts show rulemaking progress by type of agency. Very few rulemaking requirements (only 6.2%) have been met with finalized rules. Many agencies will have no choice but to miss deadlines in an increasing number of instances.
- Rulemaking Progress by Due Date Chart (page 11). This chart graphically represents rulemaking progress based on when required rules are due.

# **Progress Report Charts**

- Statutory Studies Chart (page 12). This chart graphically represents the due dates for all studies required under Dodd-Frank. These deadlines are based on the statute and will not change absent congressional action. Study deadlines tend to be focused around the 6, 12, 18 and 24 month anniversaries of Dodd-Frank, which are also times of significant rulemaking deadlines.
- Statutory Studies Matrix (page 13). This matrix is a deeper dive into study deadlines broken up by individual agency.
- Rulemaking Progress by Due Date Chart (page 14). This chart graphically represents study progress based on when studies are due. To this point, most deadlines have been met.

# Dodd-Frank Statutory Deadlines for Required Rulemakings



Rulemaking counts are based on estimates and require judgment.

Number of Required Rulemakings (Joint Rules are Counted for Each Applicable Agency)

7

140

### **Dodd-Frank Statutory Deadlines for Required Rulemakings**

Agency	3Q 2010	4Q 2010	1Q 2011	2Q 2011	3Q 2011	4Q 2011	1Q 2012	2Q 2012	3Q 2012	4Q 2012	1Q 2013	3Q 2013	No Deadline	Annual	Total
CFPB					1				2		4	1	25	1	34
CFTC		1	2	2	42	7	1		1				8		64
DAG											1				1
DVA											1				1
FCA					4										4
FED		1	1	5	7	9	13		3		10		17		66
FDIC				3	5	7	5		2		3		21		46
FFIEC											1				1
FHFA				2	3		1		1		3		2		12
FSOC							1		1				1		3
FTC					1								2		3
HUD				1							10				11
MSRB													1		1
NCUA				1	4						3		5		13
000				3	5	7	3		2		3		6		29
OFR													1		1
OTS				1											1
PCAOB													1		1
RHS											1				1
SEC		2	5	9	50	7	1		3				20	1	98
TREAS	1								1		2		4		8
USDC			1												1
Total	1	4	9	27	122	37	25	0	16	0	42	1	114	2	400

**Note:** Where multiple agencies are required to issue a rule jointly, the rulemaking requirement appears in each of their totals, which reflects the current burden on regulatory staff. If joint rules are excluded, the number is closer to 243.

#### Agency Key:

- CFPB = Consumer Financial Protection Bureau
  - CFTC = Commodity Futures Trading Commission
  - DAG = Department of Agriculture
  - DVA = Department of Veterans Affairs
  - FCA = Farm Credit Administration
  - FED = Federal Reserve
  - FDIC = Federal Deposit Insurance Corporation
  - FFIEC = Federal Financial Institutions Examination Council
  - FHFA = Federal Housing Finance Agency
  - FSOC = Financial Stability Oversight Council
  - FTC = Federal Trade Commission

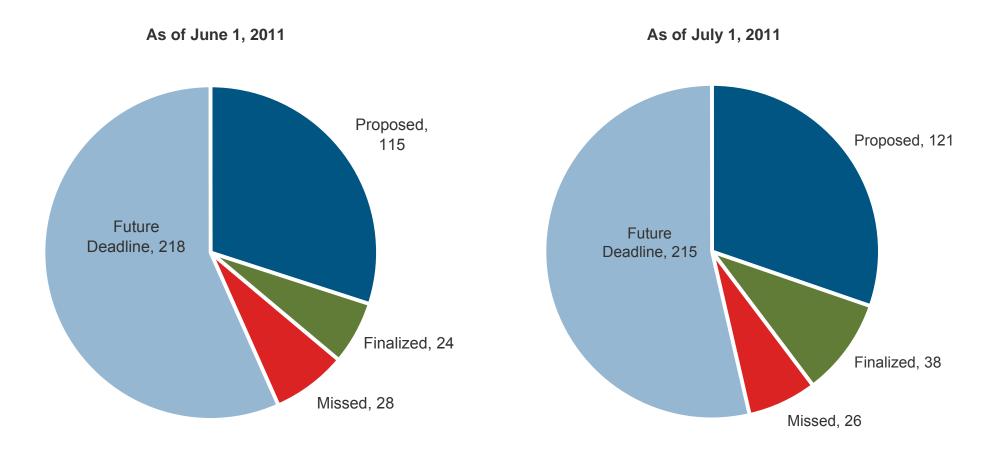
#### HUD = Department of Housing and Urban Development

- MSRB = Municipal Securities Rulemaking Board
- NCUA = National Credit Union Association
- OCC = Office of the Comptroller of the Currency
- OFR = Office of Financial Research
  - = Office of Thrift Supervision
- PCAOB = Public Company Accounting Oversight Board
- RHS = Rural Housing Service

OTS

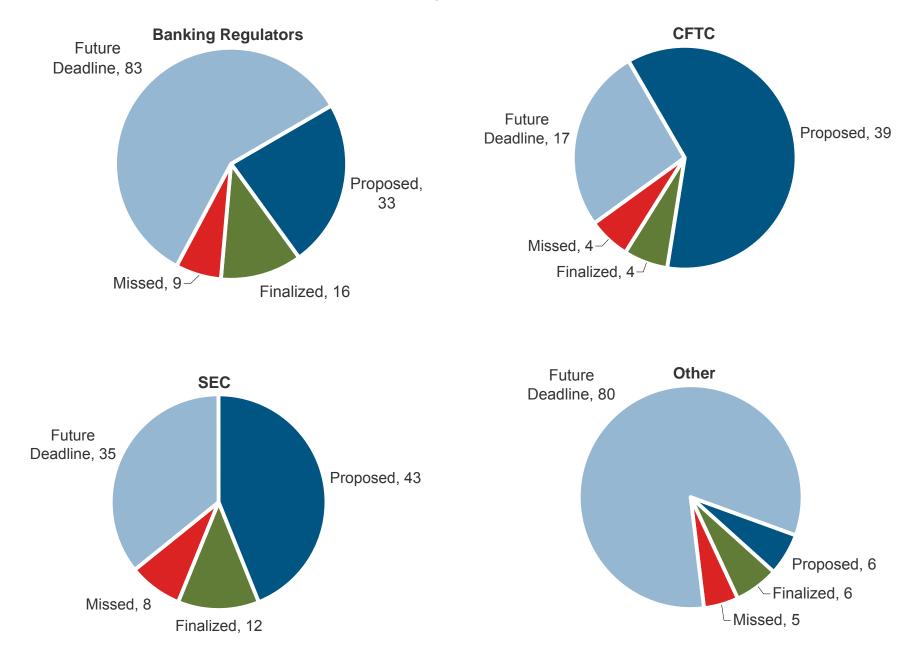
- SEC = Securities and Exchange Commission
- TREAS = Department of the Treasury
- USDC = U.S. District Court for the District of Columbia

# Dodd-Frank Rulemaking Progress by Month



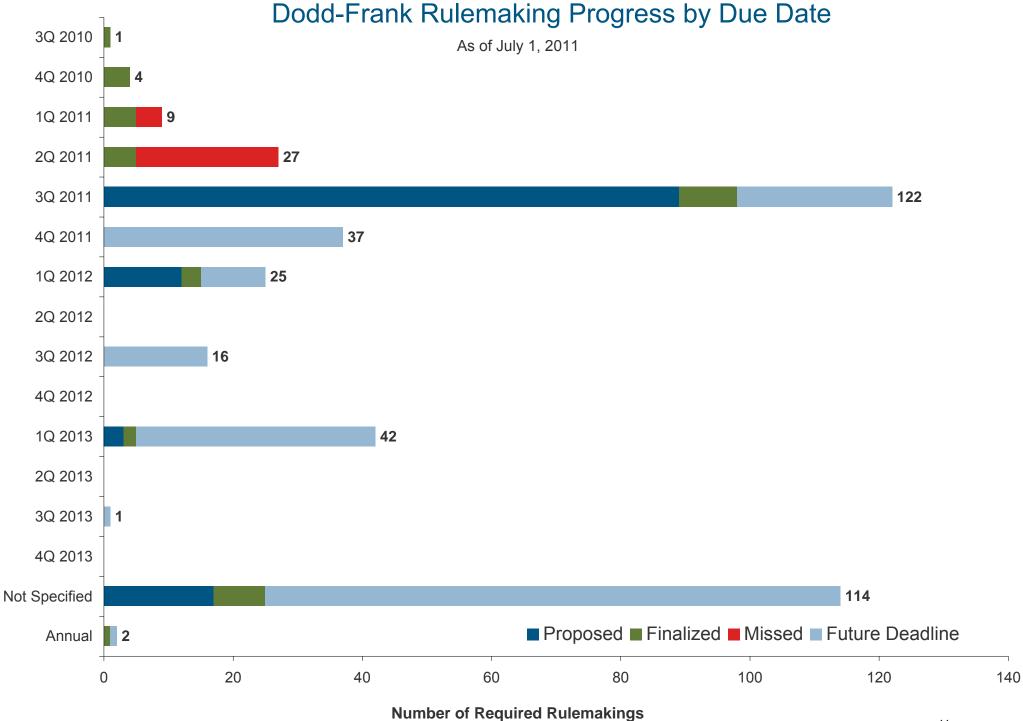
# Dodd-Frank Rulemaking Progress by Agency

As of July 1, 2011



Rulemaking counts are based on estimates and require judgment.

Values Refer to Number of Rulemaking Requirements

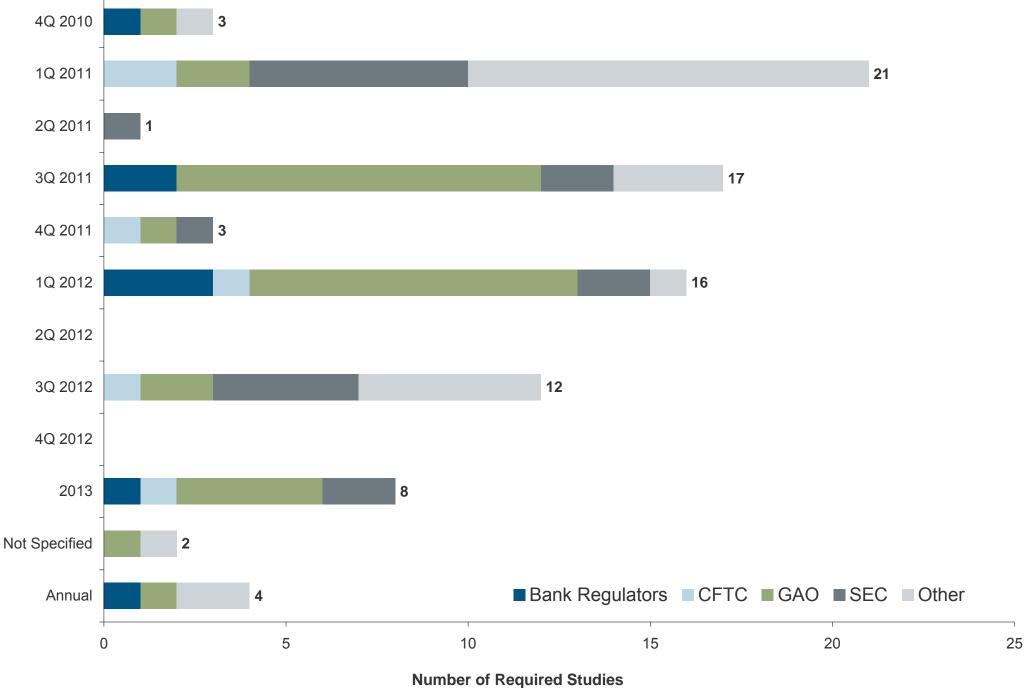


(Joint Rules are Counted for Each Applicable Agency)

Rulemaking counts are based on estimates and require judgment.

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# **Dodd-Frank Statutory Deadlines for Required Studies**



(Joint Studies are Counted for Each Applicable Agency)

### Dodd-Frank Statutory Deadlines for Required Studies

Agency	4Q 2010	1Q 2011	2Q 2011	3Q 2011	4Q 2011	1Q 2012	2Q 2012	3Q 2012	4Q 2012	2013	No Deadline	Annual	Total
AOUSC												1	1
CFPB				1				2			1		4
CFTC		2			1	1		1		1			6
DAG		1											1
EDU								1					1
EIA		1											1
EPA		1											1
FED	1			1		1				1		1	5
FERC		1											1
FDIC				1		1							2
FIO						1							1
FSOC		3		1				1				1	6
FTC		1											1
GAO	1	2		10	1	9		2		4	1	1	31
HUD	1	1		1				1					4
000						1							1
SEC		6	1	2	1	2		4		2			18
TREAS		2											2
Total	3	21	1	17	3	16	0	12	0	8	2	4	87

Agency Key:

- AOUSC = Administrative Office of the United States Courts FDIC
- CFPB = Consumer Financial Protection Bureau
- CFTC = Commodity Futures Trading Commission
- DAG = Department of Agriculture
- EDU = Department of Education
- EIA = Energy Information Administration
- EPA = Environmental Protection Agency
- FED = Federal Reserve
- FERC = Federal Energy Regulatory Commission

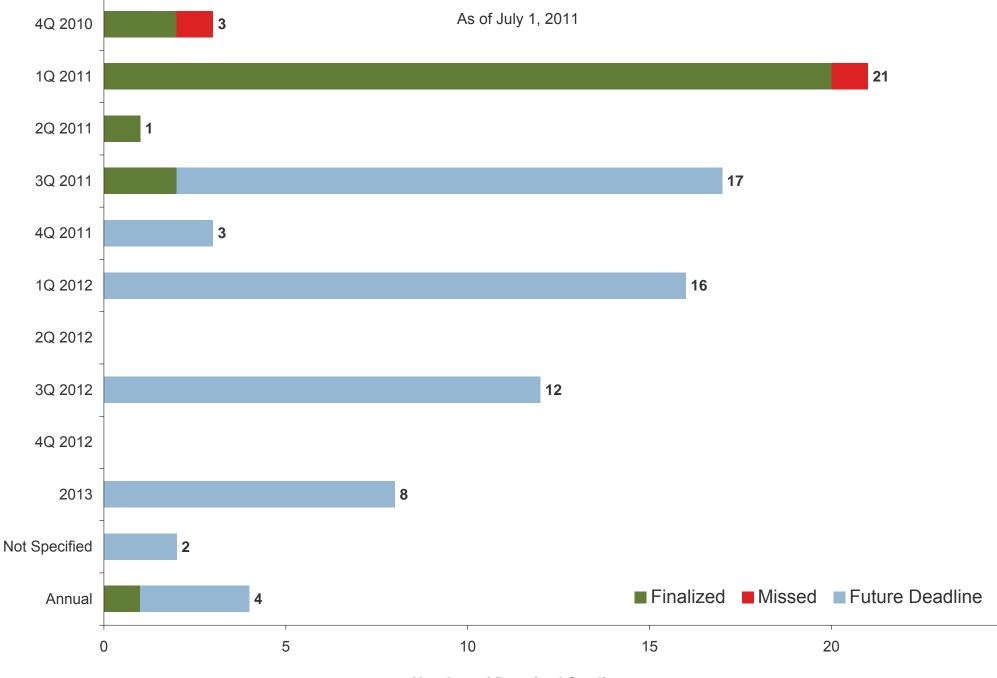
- = Federal Deposit Insurance Corporation
- = Federal Insurance Office

FIO

GAO

- FSOC = Financial Stability Oversight Council
- FTC = Federal Trade Commission
  - = Government Accountability Office
- HUD = Department of Housing and Urban Development
- OCC = Office of the Comptroller of the Currency
- SEC = Securities and Exchange Commission
- TREAS = Department of the Treasury

# Dodd-Frank Study Progress by Due Date



Number of Required Studies (Joint Studies are Counted for Each Applicable Agency) 25

# Notes

- Required, proposed, final and missed rulemakings and studies are counted based on Davis Polk's tally of statutory requirements in the Davis Polk Regulatory Tracker<sup>™</sup>. An agency's rule release may satisfy several statutorily required rulemakings.
- "Missed" deadlines are rulemaking and studies deadlines that were due, but have not been finalized, as of the date of the Progress Report. Rules and studies issued after the statutory deadline appear as final, not missed. Missed deadlines for which there are proposed rules are counted as "Missed," not "Proposed." "Future Deadlines" are those rulemakings and studies for which there is no proposed or final rule or study, but for which the deadline has not yet arrived.
- Where multiple agencies are required to issue a rule or study jointly, the requirement appears in each of their totals, which we believe most accurately reflects the staff burden on regulatory agencies.
- The term *Banking Regulators* includes the Board of Governors of the Federal Reserve, the FDIC and the OCC.

# **Questions?**

If you have any questions regarding the matters covered in this Progress Report, please contact any of the lawyers listed below or your regular Davis Polk contact.

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For more information regarding the Davis Polk Regulatory Tracker<sup>TM</sup>, please contact **tracker@davispolk.com**.